

Potential and challenges in developing co-investment for ecosystem services schemes in Buol district, Indonesia

Betha Lusiana, Lisa Tanika, Sacha Amaruzaman, Beria Leimona



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Agroforestry
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Abstract

Developing a co-investment scheme to enhance the provision of ecosystem services (ES) and farmers' livelihoods requires a comprehensive understanding on the condition of ES and how farmers interact with and use the natural resources in the landscape. This paper describes the result of the initial phase in developing a co-investment scheme in Buol district, Central Sulawesi, Indonesia. The co-investment of ES schemes aims to support the local farmers and government in managing their landscape sustainably while also improving farmers' livelihoods.

Using the Capacity Strengthening for Vulnerability Assessment (CaSAVA) framework, we assess the environmental and socio-economic issues faced by both farmers and the local governments, which influence their vulnerability and provide challenges to the implementation of a co-investment for ES scheme. Buol landscapes represent a typical forest frontier area where forest is being converted into more intensive systems of oil palm plantation and massive smallholder maize systems. The geographic location of the district along the coastal line of the Sulawesi Sea offers diverse livelihood options for farmers but also poses many environmental challenges.

The socio-economic problems faced by farmers are related to agricultural pests and diseases, scarcity of farm inputs in the market, and limited access to sell products on the market. The environmental issues faced by farmers and local governments are related to coastal abrasion and river-bank collapse along the Buol river, the area's main river whose catchment takes up a third of the entire district. The lack of market access and the only recently developed roads have prevented the development of industrial or private companies; hence the lack of ES buyers in the area. Therefore, co-investment schemes involving public funding are deemed the most feasible for Buol district.

The co-investment activities in the form of climate-smart agriculture that can maintain and rehabilitate ecosystem service provisioning in the landscape.

Observing the local conditions, we understand that improving farmer and local government awareness of ecosystem services, and enhancing their ability to monitor the quality and quantity of ecosystem services in their area are prerequisites to develop sustainable co-investment schemes. The challenges that lie in the low awareness and capacity of local stakeholders can be overcome through trainings and awareness campaigns aimed at those actors. However, the main challenge lies in the willingness and commitment of both parties to work together sustainably, which requires a process of learning together and negotiation. It is essential that 'honest' brokers exist, with the ability and capacity to facilitate and mediate the process.

Keywords

Ecosystem services, co-investment, participatory and inclusive approach, Central Sulawesi, SWOT analysis

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Acronyms

CaSAVA	Capacity Strengthening Approach to Vulnerability Assessment
ES	Ecosystem Service
FGD	Focus Group Discussion
GERHAN	Gerakan National Rehabilitasi Lahan dan Hutan (The National programme to Rehabilitate Land and Forest)
PAMSIMAS	Program Air Minum dan Sanitasi Berbasis Masyarakat (Community Water and Sanitation Programme)
PES	Payment for Ecosystem Services
PNPM	Program Nasional Pemberdayaan Masyarakat (National Programme for Community Empowerment)
SWOT	Strength, Weakness, Opportunity and Threat

1. Introduction

Representing 85% of the world's farms and contributing at least 70% of world's food (Harvey et al 2014), smallholder farmers constitute a significant portion of the world's population. Ironically, smallholder farmers are also estimated to represent half of the hungry people worldwide (Sanchez and Swaminathan 2005). Across the tropics, smallholder farmers already face numerous risks to their agricultural production such as droughts and floods, crop and animal disease, and market shocks, which often undermine their household food and income security. Further exposure to climate-change risks will further increase the vulnerability of these smallholder farmers as they have limited resources and hence weak adaptive capacity.

In the past, most programmes aimed at increasing the world's food production focused on intensifying agricultural production through the use of chemicals, new crop varieties, and new technologies. However, such approaches may have negative consequences for the environment and raises the question of both economic and environmental sustainability, including the impact of such inputs on the quality of livelihoods. For example, high doses of fertilizers and pesticides can increase nutrients and toxins in ground and surface waters, incurring water purification and health costs (Tilman et al 2002), while the establishment of large-scale and intensive bio-fuel plantations has led to biodiversity loss (Danielsen et al 2009). Improved farming practices, in particular farming practices that involved planting trees such as agroforestry systems, can increase the sustainability of farming systems and contribute to reducing farmers' vulnerability to climate variability (Verchot et al 2007). Trees are critical resources to sustain smallholder livelihoods, as they not only provide an income for the households, but also maintain soil fertility, help control erosion, provide fuelwood or charcoal for cooking and lighting, supply construction materials and medicine, and act as a source of various food products (fruits, leaves and insects). Moreover, trees sequester carbon and thus play a crucial role in mitigating climate change due to carbon emission (Albrecht and Kandji 2003).

The Climate-Smart, Tree-Based, Co-Investment in Adaptation and Mitigation in Asia project (Smart Tree-Invest) funded by IFAD aims to develop a co-investment of ecosystem services scheme as a way of enhancing the provision of ecosystem services by promoting climate-smart agriculture in Indonesia, the Philippines, and Vietnam. The co-investment of ecosystem services scheme derives from the Payments for Ecosystem Services (PES) concept, where the PES scheme's market-like transaction principle is replaced by co-investment principles in which all actors can contribute, financially and non-financially, to the provision of ecosystem services (ES).

Developing a sustainable payment/co-investment for ecosystem services scheme requires a comprehensive understanding of the environmental and socio-economic challenges faced by farmers including the potential ecosystem services the landscape provides. Waage et al (2008) proposed a four-step method to develop a PES scheme: (i) identifying ecosystem service prospects as well as potential ES providers and buyers; (ii) assessing institutional and technical capacity of providers and buyers as well as scheme developers; (iii) designing appropriate agreements; and (iv) implementation of PES, including monitoring. Each step is important in ensuring the suitability and sustainability of

the PES scheme. The first and second steps are the scoping stage, in which the ecosystem services condition and values, actors involved in the provision of and benefits from the services, and policy and institutional aspects that potentially influence the schemes are thoroughly assessed.

1. To assess the condition of ecosystem services in Buol landscape, i.e. the regulating services of carbon sequestration, tree-diversity in the various land-use systems, and the hydrological situation;
2. To assess the potential challenges in developing a plausible PES scheme by exploring and analysing the perception and perspective of local stakeholders of their landscape, including farmers' vulnerability; and
3. To prospect a potential PES scheme based on the existing condition of ecosystem services.

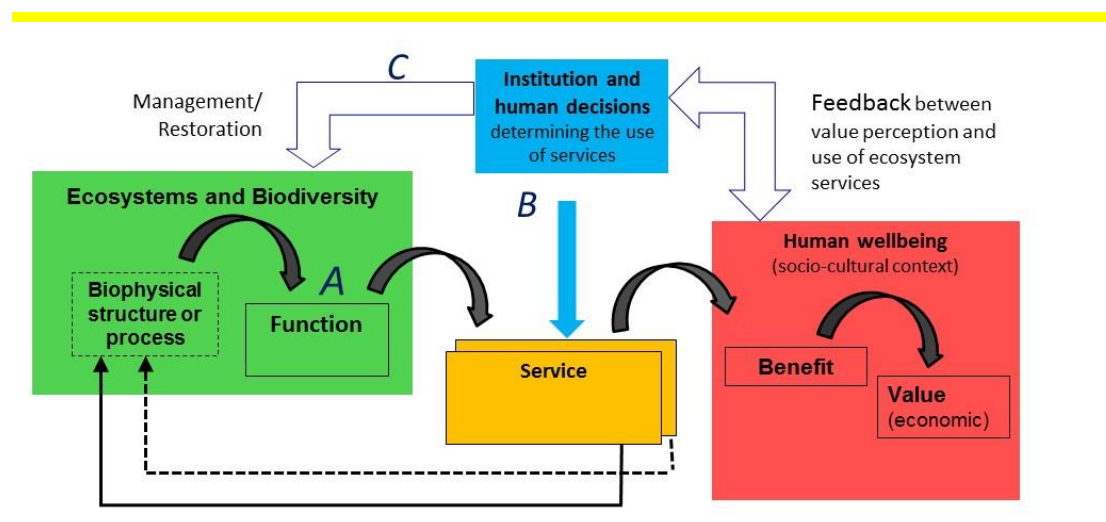


Figure 1. The framework of the current study, based on the cascade model of ecosystem services (modified from Braat and de Groot 2008).

There are three companion papers that provide sources of information for this paper: (i) Wijaya et al (2015), who explore the historical land cover/use dynamics in the area including the potential landscape carbon; (ii) Rahayu et al (2015) who assess the use of trees by farmers including the potential tree diversity of each land-use system in Buol; and (iii) Amaruzaman et al (2015) that explore farmers' preference for trees to manage their landscape.

2. Concepts and Methods

2.1 From payment to co-investment of ecosystem services

The PES concept started around the turn of the millennium. PES involves land manager(s) being compensated (financially) for improving and maintaining the ecosystem services (ES) provided by the land (Wunder 2005; Leimona and Munawir 2012). Wunder (2005) suggests a definition of PES based on five criteria: 1) a voluntary transaction, where 2) well-defined services or land-use that secure the provision of such services 3) are being bought by at least one ES buyer or beneficiary from 4) at least one ES seller or provider, 5) if and only if the ES provider secures the provision of services through a certain conditionality. In its initial implementation, the definition provided by Wunder was understood as a market-based transaction, and 'payment' was often too narrowly comprehended as cash rewards.

From their experience in developing the PES schemes in Asia, van Noordwijk and Leimona (2010) concluded that a strict interpretation of the PES definition as realistic, conditional, and voluntary might be difficult to achieve in real-life situations. Instead, they suggest that PES schemes with a livelihood approach that considers the five types of capital (human, social, physical, financial, and natural) and their interactions, will have a better chance to succeed in its implementation.

Based on the conditionality of schemes, including trust and responsibility between stakeholders, van Noordwijk and Leimona (2010) characterized three typologies of PES: (i) the Commoditization of ES (CES), (ii) Compensation for the Skipped Opportunities (COS), and the (iii) co-investment in environmental stewardship (CIS). In a society where the motivation and the desire to be liked and well-regarded by others are still strong, PES schemes are more likely based on the concepts of 'shared responsibility' and 'mutual trust' where each stakeholder uses their financial and non-financial resources to co-invest in conservation activities. In these societies, 'co-investment' is the more suitable and likely to be implemented typology as it encourages people to participate and get involved. In co-investment schemes, compensation does not necessarily mean financial incentives; it can also come in the form of a contribution of time, in-kind resources, permits, programmes, etc. Furthermore, co-investment in the provision of ecosystem services offers more flexibility based on collaboration and mutual trust between the stakeholders in a given landscape.

2.2 Assessing the potential of PES schemes in Buol landscape

The CaSAVA framework was implemented in this study as a step towards finding the most suitable form of PES for Buol district. The framework synthesizes local and scientific knowledge to identify existing livelihoods' assets (human, social, financial, physical, and natural capital) and deficits at multiple landscape scales. The information for the synthesis comes from multiple stakeholders, i.e. farmers, government officers, and scientists, and is designed to gain information on the way local stakeholders (including female and male farmers) buffer and adapt to both economic and climate-related shocks and hazards (van Noordwijk et al 2013).

CaSAVA takes a landscape approach in acquiring information from stakeholders (Figure 2), whereby landscapes with similar environmental and socio-economic issues become the unit of analysis termed as cluster. A cluster preferably relates to a single governance unit (a district, sub-district, or village), to institutionally ease the development of co-investment schemes. In this study, clusters that were identified became the project action-research sites. Throughout this paper, 'cluster' and 'action-research site' are used interchangeably.

The study described in this paper entails the implementation of step 1 (Vulnerability assessment) and 2 (SWOT analysis) of the overall framework. The CaSAVA framework involves activities at two scales: cluster and district, and has two focusses of assessment: landscape and community. The method has been applied by the World Agroforestry Centre (ICRAF) in south and southeast Sulawesi (Paramita 2013). The application in Buol, central Sulawesi adopts similar activities with minor adjustments to the specificity of the landscape and community. The details of each activity are described below.

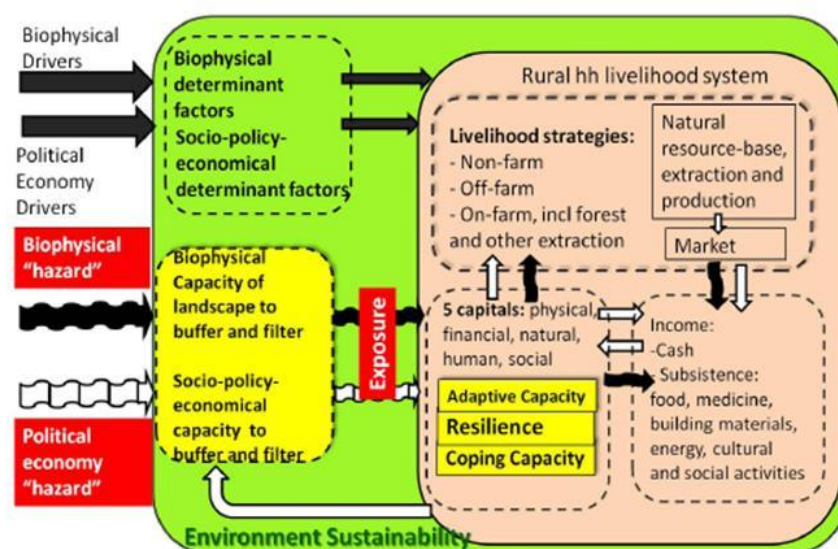


Figure 2. Capacity Strengthening Approach to Vulnerability Assessment (CaSAVA) framework. Source: Dewi et al (2013)

2.2.1 Assessing the provisioning of ecosystem services

As an initial exploration, we focus on the condition of 3 ecosystem-regulating services in Buol district: (i) landscape carbon stocks, (ii) tree diversity, and (iii) hydrological functions. These 3 ecosystem services are influenced by farmer activity in the landscape.

2.2.1.1 Carbon sequestration

To assess the potential carbon sequestration of Buol District, we use the Rapid Carbon Stocks Appraisal (RaCSA) approach (Hairiah et al 2011). This approach monitors change in carbon stocks to estimate carbon sequestration or emissions based on information of land use/cover change (or a series of land cover maps) and plot-level carbon density of each land cover type. Table 1 provides a list of existing land cover/use maps in Buol and their associated plot-level carbon density, based on a survey carried out in 2014 (Wijaya et al 2015).

Table 1. Land use/cover types and its carbon stock used in Buol District.

No	Land use cover ⁺	C stock* (Mg C ha ⁻¹)
1	Forest	165.7
2	Mangrove	57.5 ^a
3	Agroforestry (clove/cacao/timber)	75.4
4	Coconut	84.1
5	Oil palm plantation	41.5 ^a
6	Shrub	3.4
7	Annual crop	1
8	Rice field	1.0 ^a

2.2.1.2 Tree diversity

A tree diversity survey was conducted in seven tree-based systems found in Buol district: logged-over forest, sago forest, complex agroforest, cacao agroforest, coconut agroforest, clove agroforest, and monoculture teak. As a reference, we also measured the tree-diversity of undisturbed forest in the adjacent district of Toli-Toli. The survey used the Quick Biodiversity Survey (QBS) approach. Rahayu et al (2015) provided details of the survey methodology.

We used two indicators of tree diversity: (i) species richness, using the Shannon-Wiener Diversity Index, and (ii) species composition using the Bray-Curtis Distance that represents the dissimilarity of species across different land-use systems.

2.2.1.3 Hydrological functions

An initial exploration to find rainfall and river flow data resulted in poor quality data. Therefore, an assessment on hydrological information will be based on local knowledge. A detailed description of

the approach used is provided in the section on vulnerability assessment at local community level below.

2.2.2 Key informant interviews and focus group discussion at district level

The key-informant-interviews (KII) were carried out specifically to identify potential clusters or action-research sites where ES co-investment scheme(s) will be developed and implemented. The interviews also aim to have a general understanding of environmental and livelihood issues in the district. A Focus Group Discussion (FGD) with local policy-makers and natural resource managers was carried out in the beginning of the project in order to gain their feedback on the potential cluster sites and development activities that have been carried out in the area.

Table 2. Number of participants from local government at sub-district and village levels, and number of village representatives in each cluster

Group	Participants	District	Upstream	Midstream	Coastal
Male	District officers	62	-	-	-
	Sub-district and village officers	-	10	8	10
	Villagers	-	13	10	17
Female	District officers	24	-	-	-
	Sub-district and village officers	-	7	-	2
	Villagers	-	6	6	10

2.2.3 Vulnerability Assessment

The vulnerability assessment is done through a focus group discussion (FGD), focusing on the roles of the five types of capital (assets) in livelihood strategies under shock and hazard conditions, in particular on:

1. direct use of local biodiversity;
2. usage of water and the dynamics of its quantity and quality;
3. selection of farming systems and tree species; and
4. the resilience of farming systems to shocks, and immediate responses (coping) and long-term responses (adapting) to the impacts of shocks;

The FGD discussion followed a structured discussion with a list of questions guided by the facilitator. The list was developed to allow the FGD participants to gradually become aware of their landscape. The participants were split into four (4) thematic groups, where each of the thematic groups divided into male and female group (Table 1). The purpose of this gender separation is to obtain information from both men's and women's perspectives.

2.2.4 Strength, Weakness, Opportunity and Threat (SWOT) analysis

As suggested by its name, a SWOT analysis is a popular and common method to identify strengths, weaknesses, opportunities, and threats for a particular situation. In this study, a SWOT analysis was carried out at cluster level to identify issues that represent conditions on the ground. In particular, it aims (i) to obtain information from local stakeholders on the potential areas (*strengths*) as well as problematic areas (*weaknesses*) in their villages and landscape and (ii) to make local stakeholders think about the potential *opportunities* for conservation and livelihood strategies and potential combinations, while also anticipating the possible *threats*. In Buol, the analysis was facilitated by ICRAF and carried out by cluster representatives from (i) villages (that form a cluster), and (ii) the local village and sub-district governments that are considered knowledgeable and able to represent the local context (Table 2). In each cluster, the participants of the SWOT discussion were divided into three groups: two male groups and one female group, except in the *coastal* cluster where participants were limited. The representatives from villages were selected from the previous FGD for vulnerability assessment that was considered active and knowledgeable about their landscape, including the relevant socio-economic and development issues. Prior to the SWOT analysis, the results from the vulnerability assessment were shared with the stakeholders.

Table 3. Number of farmers participating in the FGD for vulnerability assessment in each action-research site in Buol

Thematic group	Gender	Upstream		Midstream		Coastal	
		Number of Participants	Livelihood	Number of Participants	Livelihood	Number of Participants	Livelihood
Biodiversity	Male	7	Farmers	3	Farmers, Ex-village officers, farmer group leaders	7	Farmers and fishermen
	Female	7	Farmers and housewives	5	Farmers	3	Farmers, fishermen and miners
WRESH and SERI*	Male	9	Farmers	8	Farmers	6	Farmers
	Female	6	Farmers, LPM leader, housewives	6	Farmers and housewives	5	Farmers, retired workers, village cadres and LPM member
Tree Preference and Farming Systems	Male	8	Farmers and private employee	8	Farmers	9	Farmers and fishermen
	Female	5	Housewives	5	Farmers and teachers	5	Farmers and housewives
Drivers of Land Use Change	Male	8	Farmers	6	Farmers	8	Farmers
	Female	6	Housewives	7	Farmers		

*WRESH: Water Resources and Environmental Service Hazards; SERI: Shock, Exposure, Response and Impact

3. The study site: Buol district

3.1 Geographic location, general socio-economic and environmental condition

Sulawesi is one of the five large islands in Indonesia. The island is considered to be a transition zone¹ in terms of flora and fauna between Asia and Australia. Thus, in addition to being biologically unique, Sulawesi also has unique climatic characteristics compared to other regions in Indonesia. Sulawesi is divided into 6 provinces; one of them is Central Sulawesi. The Human Development Index (HDI) of the provinces in Sulawesi is lower than the national average. In 2011, the national HDI average was 78.9, whereas for Central Sulawesi's was 71.6, ranking 22 of the 34 provinces of Indonesia. The life expectancy for Central Sulawesi was 68.9, which is below the national average of 69.8, while the region's economic growth for 2006–2010 was 8.18%.

Buol is a district situated in the northern part of Central Sulawesi, roughly 806 km or an 18-hour drive from Palu, the province's capital city (Figure 3). Buol's total area is approximately 3,562 km², bordering Toli-Toli district to the west and Gorontalo province to the east. Buol's land use varies considerably, ranging from mountainous forests in the south to tree-based systems and agriculture in the centre, and mangrove ecosystems along the coastal areas in the north. The main tree-based systems managed by farmers were complex agroforestry systems, and clove, teak, and coconut plantations, while the main agriculture systems are irrigated paddies and dryland agriculture, including maize and vegetables (Wijaya et al 2015). Since the mid-90s, oil palm plantation started to encroach on the forest areas.

¹ Also termed as Wallacea zone, named after the famous naturalist Alfred Russel Wallace

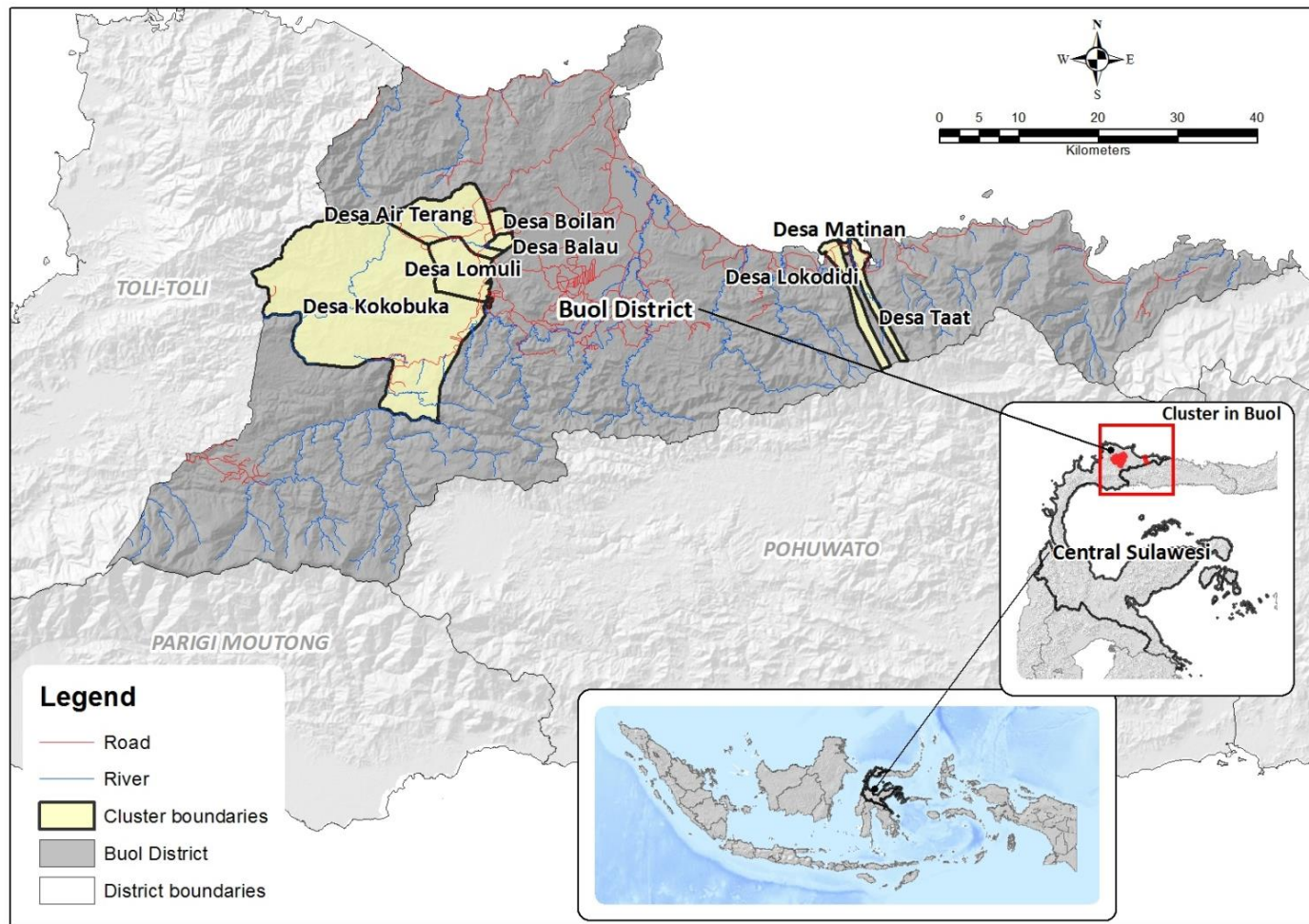


Figure 3. Location of Buol district within Central Sulawesi and the three action-research sites where this study was carried out.

The district was established in 1999 after it split off from Toli-Toli district. The deforestation rate for the 2000–2010 period was 11%, one of the highest in the province. By 2010, forest cover in Buol was only 11%, while agriculture systems comprise 52% of the total landscape. The total gross domestic product (GDP) of Buol was USD 175,348 in 2012, which calculates to USD 1.3 per capita per day, which is lower than the province's average of USD 1.9 per capita per day. The population density in the sub-districts ranges from 7–134 km⁻² with an average of 24 km⁻².

The Buol watershed is the main catchment in the district, comprising 1662 km² or almost a third of the district area (Figure 4). The dominating soil type in the upstream area is Inceptisols, while Ultisols are commonly found in the downstream area. The average monthly river discharge of the Buol River and the average monthly rainfall in the Buol watershed are shown in Figure 5. The rainy season peaks in February–June, while the dry season lasts less than three months during the August–October period.



Figure 4. The Buol watershed with the location of the rainfall and river discharge station.

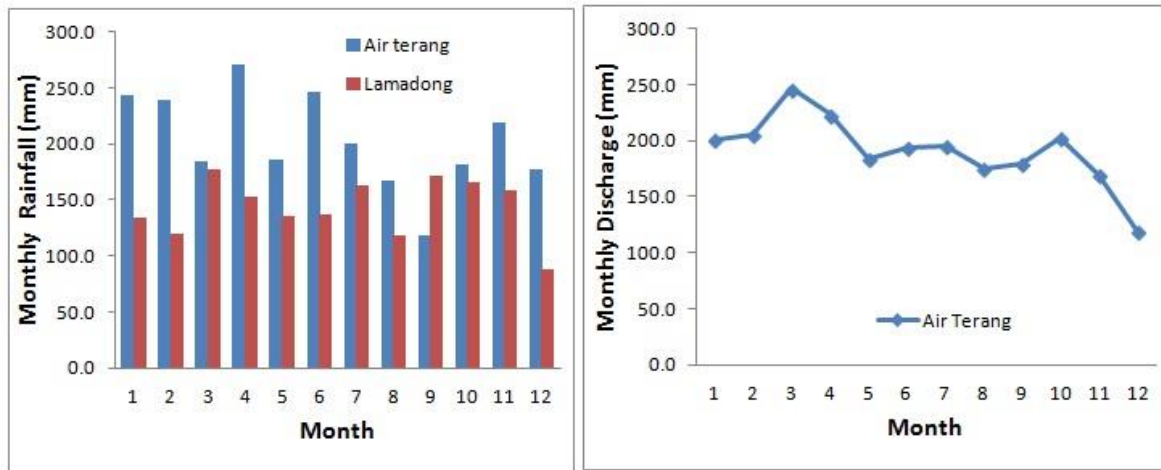


Figure 5. The average monthly rainfall and monthly discharge in Buol, measured in the Buol watershed.



Photo 1. The landscape of Buol: (a) the upland, and (b) the coastal areas

3.2 Cluster Identification

We interviewed ten key informants: eight village officers and ten local government staff. Based on the interviews, we decided to focus on two main areas and issues: (1) the coastal areas with loss of coastal vegetation/mangrove, and hence coastal abrasion as the environmental issue, and (2) the upper catchment areas of the Buol watershed. The upper catchment areas have two distinct environmental issues: (i) flooding and river bank collapse in the lower part (still within the upper catchment), and lack of water for irrigation in the upper part. This is why the Smart Tree-Invest project is working in three research-action sites/clusters in Buol, two sites of which are located in the Buol watershed, encompassing five villages: Kokobuka, Lomuli, Air Terang, Boilan, and Balau of the Tiloan sub-district, while the third site lies in the coastal area comprising three villages: Taat, Matinan, and Lokodidi of Gadung sub-district (Figure 4, Table 1). Further details are provided in Amaruzaman et al (2015).

Table 4. General characteristics of the action-research sites of the Smart Tree-Invest project in Buol district.

Sub-district	Cluster	Village	Agricultural systems	Community type	Main livelihood options	Environmental issues	Access
Tiloan	Upstream	Kokobuka Lomuli	annual crops (maize, rice, vegetables, tubers) timber systems cacao systems (mostly abandoned)	Transmigrant ² , mostly from Java and Bali	Agricultural activities	Lack of water for irrigation, erosion in newly opened oil palm plantation areas	Difficult, stone and dirt road, undulating terrain
	Midstream	Balau Boilan Air Terang	annual crops (maize, rice, vegetables, tubers) timber systems cacao systems	Mixed between transmigrant, from Java and Bali.	Agricultural activities	Flooding, river bank collapse	Moderate, some parts of the road are in bad condition
Gadung	Coastal	Matinan Lokodidi Taata	cacao clove fruit trees (mixed systems) rice fields (few)	Mostly local people, some spontaneous migrants from other areas in Sulawesi such as Gorontalo, and South and North Sulawesi	Agricultural activities. Fishing and mining	Coastal vegetation degradation, coastal abrasion, increased sea water levels	Easy, along good-quality provincial road

² The transmigration programme in Indonesia (from Dutch, *transmigratie*) was an initiative of the Dutch colonial government, which was later continued by the Indonesian government to move landless people from densely populated areas of Indonesia Java to the other islands such as Sumatera, Kalimantan, Sulawesi, Papua that are less densely populated. . The stated purpose of this programme was to reduce overpopulation on Java, to provide opportunities for hard-working poor people, and to provide a workforce to better utilize the natural resources of the outer islands. People who participated in the programme are called *transmigrants*.

4. Results

4.1. Ecosystem services condition

4.1.1 Landscape carbon stocks

Until 2014, Buol was still able to maintain 70% of its forest cover (Figure 6A) even though there was a substantial increase in oil palm plantations and paddy areas. The loss of forest translated into a reduction of landscape carbon stocks (Figure 6B).

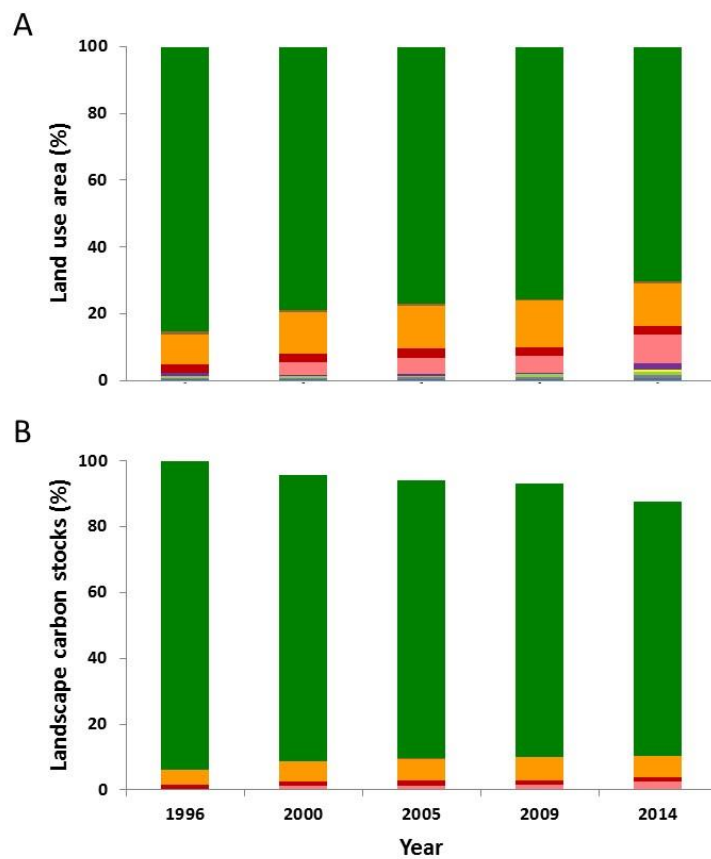


Figure 6. Distribution of land use/cover types in Buol district from 1996–2014 (A) and the associated distribution of carbon stocks (B). The reference point for the landscape carbon stocks is 1996.

Table 5. Carbon sequestration, carbon emission, and net CO₂-emissions in Buol district for the period 1996–2014

Description and unit	Carbon sequestration	Carbon emissions	Net carbon emission
Total across landscape			
Tg	0.25	7.39	7.14
CO ₂ equivalent Tg	0.07	2.01	1.94
Annual			
Mg year ⁻¹	14,054	410,4031	396,349
CO ₂ equivalent Mg year ⁻¹	3,833	111,928	108,095
Annual per hectare			
Mg year ⁻¹ ha ⁻¹	0.04	1.19	1.06
CO ₂ equivalent Mg year ⁻¹ ha ⁻¹	0.01	0.29	0.28

From 2009–2014, net carbon emissions in Buol reached 1.9 million Mg CO₂-eq year⁻¹, which is the result of the emission of 2 million Mg CO₂-eq year⁻¹ and the sequestration of as much as 68,991 Mg CO₂-eq year⁻¹ (Table 4). The land conversion from forest, and the conversion from agroforestry to rice field and oil palm were the greatest contributors to carbon emissions. The sequestration of carbon is due to the conversion of cropland to cacao, clove, or timber systems.

4.1.2 Tree diversity

Forest in Buol, albeit disturbed and logged, still provides better habitats for trees than tree-based systems managed by farmers can (Figure 7). The high Shannon-Wiener diversity index for undisturbed forest means that there is quite a high diversity of tree species for all the vegetation stages (seedling, sapling, pole, and tree). In the case of trees, diversity is even higher than what is found in samples of undisturbed forest in the neighbouring district of Toli-Toli. However, analysis of the species composition of existing land-use systems showed that only few of the tree species found in the undisturbed forest overlap with species found in systems outside the forest (Table 6). Farmers' management such as weeding had prevented the non-domesticated tree species from growing further.

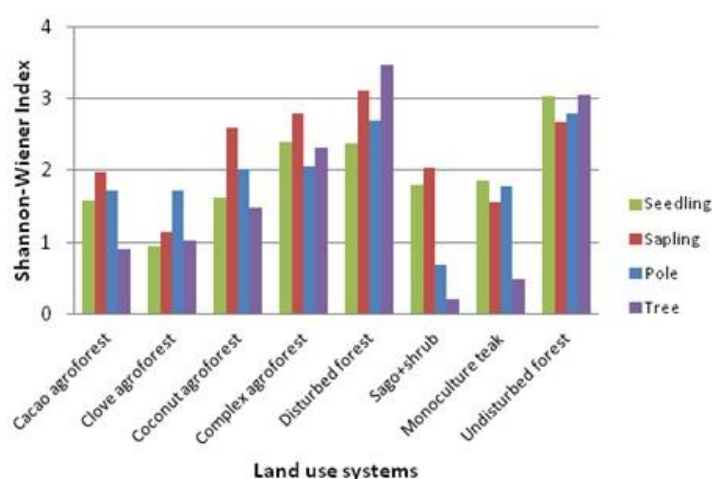


Figure 7. Shannon-Wiener Diversity Index of seedling, sapling, pole, and tree in the various land-use systems in Buol.

Table 6. Similarity of the tree species across land-use systems using Bray-Curtis Index

Land uses	Cacao	Clove	Coconut	Complex	Disturbed	Sago	Teak	Undisturbed
Cacao	1							
Clove	0.09	1						
Coconut	0.10	0.30	1					
Complex	0.53	0.17	0.33	1				
Disturbed	0.02	0.0	0.01	0.04	1			
Sago	0.01	0.0	0.02	0.02	0.00	1		
Teak	0.06	0.01	0.09	0.07	0.03	0.0	1	
Undisturbed	0.01	0.0	0.0	0.03	0.09	0.00	0.00	1

4.1.3 Hydrological condition

4.1.3.1 Water use and hydrological issues

We categorized community use of water as domestic and productive. Domestic entails use of water for daily activities such as cooking and washing, while productive use is dominantly for agricultural activities and a small number of off-farm activities such as producing soya bean cake ('tempe'). The water sources are mostly the river and dug wells, both in normal and drought situations (Figure 8). In villages that were part of the community water project³ (PAMSIMAS or PNPM), infrastructure built by the projects had also become an important source of water. It appeared that most springs were affected by drought.

³ PAMSIMAS is an abbreviation of *Penyediaan air minum dan sanitasi berbasis masyarakat* or Community-based drinking water and sanitation; PNPM is Program Nasional Pemberdayaan Masyarakat or National programme of community empowerment

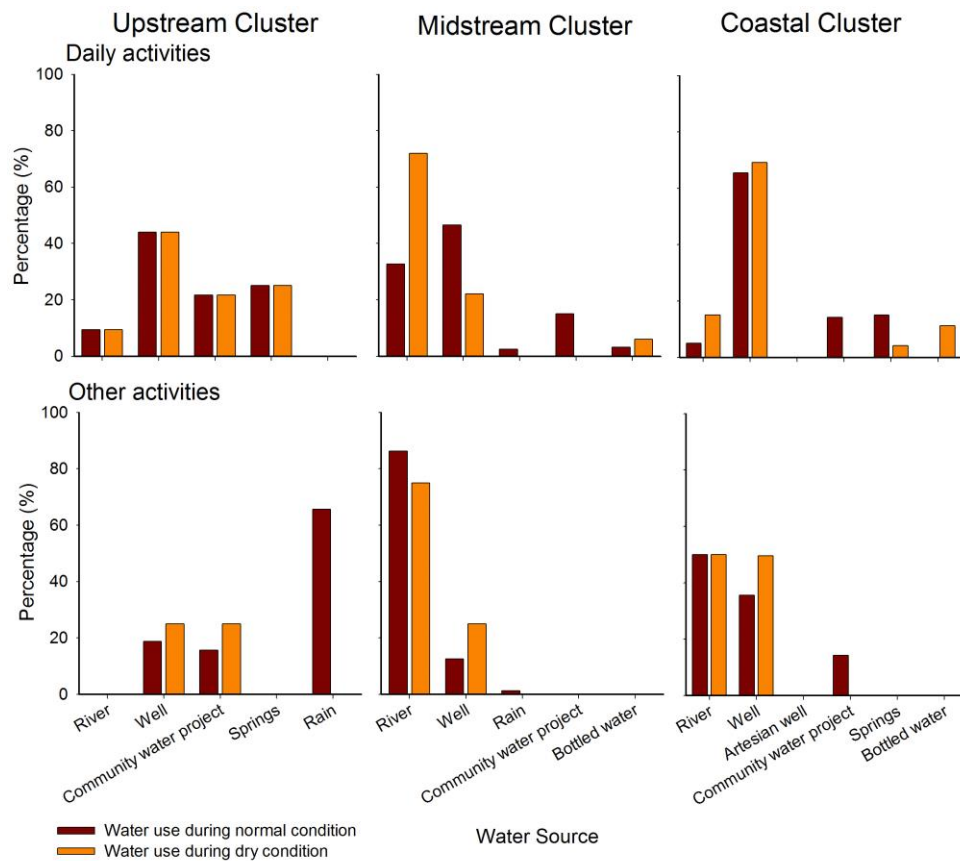


Figure 8. Water sources for different uses in each action-research site under normal conditions and in the drought season.

4.1.3.2 Hydrological condition and issues

The main water issues experienced by the community were mostly related to quality and quantity (Table 7). All groups found quality to be the number-one water-related problem, except for the male groups in Kokobuka village located furthest upstream: unpredictable rainfall patterns were their main concern.

Table 7. Rank of hydrological problems in each action-research site cluster, differentiated by gender, with 1 being most problematic and the first priority to be solved. Symbol √ means that the issue is considered problematic but of lower priority.

Hydrological Issues		Upstream		Midstream		Coastal	
		Male	Female	Male	Female	Male	Female
Quality	Muddy	√	1	3	1	2	1
	Odour	√	5	1	5	4	√
	Coloured	√	2	4	3		4
	High calcium contamination	4				1	
	Pesticides pollution	5	4			3	

Hydrological Issues		Upstream		Midstream		Coastal	
		Male	Female	Male	Female	Male	Female
	Waste pollution	√		5	4		3
	Brackish water						5
	Mercury contamination					6	
	Rust contamination				√		
Quantity	Drought	√	√	√	√	√	2
	Floods	2	3	√	2	√	
	Reduced water	√		√	√		
Others	Broken pipe			√		5	
	Erosion	3		2			
	Unpredictable rainfall	1					

4.2. FGD at district level

The participants of the FGD at district level were district office staff (Table 2); hence the aim of the FGD was to gain insights in the main environmental and socio-economic issues in the districts, in particular in the two main areas: watershed and coastal region.

The participants identified pertinent main issues in the coastal region and five issues in the watershed (Table 8). The participants agreed that the district has the proper institutions and regulations at its disposal to solve the problems. However, the main challenges and constraints to solve problems were (i) the involvement and commitment of all stakeholders to participate in activities to tackle environmental and socio-economic issues, and (ii) achieving strong coordination between the relevant governmental institutions. Appendix 3 contains detailed notes on the FGD participants' perceptions of each problem's cause, the ideal situation, and efforts or programmes that have been carried out to solve these problems. The appendix also includes a list detailing the constraining factors in solving the problem, and ideal efforts that should have been conducted with the reasons why they have not.

Table 8. The main issues in coastal and watershed areas.

Rank	Issues in coastal areas	Issues in watershed areas
1	Mangrove deforestation	Land use/cover change
2	Coastal abrasion	Sedimentation, river abrasion and erosion
3	Poverty	Lack of stakeholder (local community, NGO, local government, public figures) involvement
4	Environment management of coastal settlement (sanitation, health)	River direction changes (flowing close to settlement areas)
5	Pollution of coastal environment	Poverty
6	Illegal fishing	-

4.3 Vulnerability assessment: Shock, Exposure, Response and Impact

The FGD on shocks, exposure, response, and impact experienced by farmers in Buol was conducted at community level. We aimed to gain insights on the existing farmers' vulnerability and exposure to shocks, as well as their ability to buffer shocks and hence assess their current resilience. We categorized the shocks into two categories: natural disasters and extreme events. Natural disasters refer to biophysical shocks, while extreme events refer to socio-economic factors that can influence the community in particular farmers' livelihoods. The ideal responses to shocks mentioned by farmers represent the potential buffer, while farmers' current activities to reduce impact represent the existing buffer. The extent of buffer measured the current exposure of farmers to shocks.

Based on the discussion with farmers, flood and pest disease were the main shocks experienced by the farmer community in Buol (Table 9), while the extreme events were mainly related to shocks that affected their agricultural activities such as decreased product prices and scarcity of fertilizer. The increase in food price also affects the farmers' livelihoods (Table 10). Farmers' knowledge on better farming management with institutional support from the competent rural advisory office and the agricultural office are potential buffers to reduce the exposures to pests and diseases (Table 11). The community in the midstream cluster expected that, with better river infrastructure, flooding and river meandering could be avoided.

The list of buffers and responses could become the starting point for the development of co-investment activities to increase resilience, improve the economy of the community and the environmental condition of the landscape.

Table 9. The natural disasters experienced by the communities, the impact on the community, and community responses.

Natural disasters	Cluster	Drivers				Impacts			
		Cause	Response	Ideal response	Barriers	Impact	Response	Ideal response	Barriers
Flood	Upstream	Heavy rain	Building embankment, drainage system, trenches and planting trees	-	-	Crop failure, land abandonment, farming disruption, loss of access to market, economic loss, ruined infrastructure	-	-	Funds
	Downstream	Heavy rain, river siltation and meandering, land clearing, development of embankments in the upstream village	Building embankment, planting bamboo, dredging the river, straightening rivers	Building embankments in the right places	Fund, land tenure		Get loans, rattan/NTFP harvesting, replant crops, find other jobs	Develop home industry such as fruit processing	
Pests and disease	Coastal	Knowledge deficit on land management, different planting time	Use of pesticide, improving land management	Government subsidizes/provides pesticides Improve farmers' capacity on pest and disease management	Fund	Reduction of yield, income and product quality, crop failure		Have extension officers specific for clove and nutmeg systems Species diversification to diversify commodities	Extension officer unable to provide support

Table 10. The extreme events experienced by communities, impact on the community, and community responses.

Extreme events	Cluster	Drivers				Impacts			
		Cause	Response	Ideal response	Barriers	Impact	Response	Ideal response	Barriers
Increasing food prices	Upstream	Increasing fuel price	-	-	-	Unable to buy food	Substitute rice with cassava, corn or sago	-	-
	Midstream	Market scarcity, increasing transportation cost	-	-	-	-		-	-
	Coastal	Crop failure, increasing fuel price	-	-	-	Increased expenses		Raise the price of own farm products to compensate	-
Scarcity of fertilizer	Midstream	The distributors unable to meet farmers' demand for fertilizer	-	-	-	-	-	-	-
	Coastal	Low supply in the district	Use manure, burn around the plot	-	-	-	Decreased yield and income	-	-
Decreasing rice price	Upstream	Farmers are bound by agreement with rice miller	Negotiate with the rice miller	Cancel agreement with the rice miller	Fund	Decreased income	Gather forest products for additional income	Add value to products/yields through further processing	Lack of capital

Table 11. The shocks, exposure and buffers in the upland and coastal communities of Buol.

Shocks	Exposure			Buffers
	Upstream	Midstream	Coastal	
Flood	High	High	-	Better flood infrastructure
Pests and disease	-	-	High	Knowledge on farm management, able rural advisory
Increasing food price	Moderate	Moderate	Moderate	Food diversity, higher and stable income
Scarcity of fertilizer	Low	High	High	Member of farmers' group
Decreasing agricultural product price	High	-	-	Better knowledge to add value to products

4.3 SWOT analysis

The SWOT-analysis participants comprise the representatives of farmers, and the governments of villages and districts where the project is located. We asked the participants to provide key factors and issues that they think were their strengths, weaknesses, opportunities, and threats, and scored them according to their importance (from 1 = least important to 4 = very important). We then categorized the factors and issues according to the five types of livelihood capital: natural, infrastructure, human, social, and financial. The result showed that the participants in all clusters found natural capital to be their strength and opportunity, reflecting the rural and agricultural-based society of the village and villagers. For threats and weaknesses, the issues were broader than natural capital. All clusters, in particular the midstream cluster, found infrastructure to be their weakness. This is related to their wish for better flood management. The complete detailed result of the SWOT analysis is provided in Table Appendix 1.

5. Discussion

5.1 Smallholder vulnerability

The SWOT analysis revealed that farmers in Buol were exposed to constraints and risk on a day-to-day basis. There is a high risk of losing agricultural yield to due high pest and disease infestation in almost all types of crops, and tree-based systems. The hardest hit are the tree-based systems in Buol, such as cacao and clove systems. Coconut systems are the only remaining tree-systems that are still healthy, but even these are no longer productive as most are already old and need restoration or replanting. Timber trees are increasingly of interest to farmers, motivated by government-led re-greening programme GERHAN (Gerakan Reboisasi Hutan dan Lahan, Land and Forest Re-greening

Programme) to plant trees in and outside forests. However, mass planting is not currently attractive as access to timber markets outside Buol is low. Additionally, the current approach in government-led reforestation schemes usually entails providing seedlings with limited information or support in the management after planting. Hence, there is a high risk that the timber systems may perish and not reach maturity.

The most prominent environmental issues (flooding, river embankment collapse, landslide, and coastal erosion) are all related to watershed degradation and, to some extent, the change in rainfall patterns. The environmental degradation will directly impact the livelihoods of the community and the quality of life in general. Hence, any type of co-investment scheme developed in Buol must concurrently address the watershed degradation and improve agricultural systems managed by the farmers to reduce the risk faced by farmers and increase the ability to buffer against disasters or shocks.

5.2 Challenges in developing co-investment schemes

The prerequisite for PES development is the existence of threats to the environment, and the activities conducted by individuals or groups (ES providers) under the co-investment scheme must be able to alleviate the threats and maintain the ecosystem services. The activities as such are known as the conditionality. In Buol, the conditionality aspect is not fully understood yet, because the drivers of the environmental threats and issues need more clarification through further hydrological studies. In order to collect the hydrological data and analyse the issues, the stakeholders would need to co-invest in resources and time, as reliable data has not been made available yet. However, from the initial findings, we can define several activities that can improve the provision of ecosystem services in the coastal region and the watershed. Those activities can be conducted under the upcoming co-investment scheme.

We have also addressed several challenges related with the financial, cultural, and institutional situation that might hinder the development of the co-investment scheme in Buol. Those challenges are elaborated as follows.

5.2.1 Financial conditions

As illustrated by the FGD and SWOT results, the community, in particular farmers, is relatively poor in most of the five types of livelihood capital. Hence, improving the livelihoods of Buol community farmers while restoring the ES is desirable to reduce the threats.

During this study, our observation did not find any potential ES beneficiaries, both in the coastal and watershed clusters, which would be able to provide financial incentives for the ES providers. The beneficiaries are most likely to be smallholder farmers and neighbours from the villages. The unavailability of ES beneficiaries that can provide financial incentives is the main challenge in setting up PES to improve the livelihood of smallholders that provide ES.

5.2.2 Cultural conditions

The community living in the upland (upstream and midstream areas) are mainly trans-migrants, who have a different culture than the indigenous people living in the coastal areas, both in terms of farming practices and their working ethics. Generally, the community was also used to receiving aid from the government and the term ‘project’ has the connotation of a provision of ‘free money’. The co-investment scheme must be able to address these cultural issues by gradually changing community behaviour and raising its awareness towards more environmentally friendly actions, accommodating its needs, and involving it throughout the programme to ensure sustainability.

5.2.3 Institutional and human resource conditions

In Buol, the ES beneficiaries (or those that are being threatened by environmental degradation) are also potential ES providers, hence the inexistence of external buyers (Table 8). The palm-oil factory (plantation) could become a prominent player in supporting a co-investment scheme in Buol representing the private sector. Presently, however, the vested interests of the palm-oil company to sustainably manage the landscape need to be increased.

Further capacity building in various aspects for different types of stakeholders, such as the government and smallholders, is required in order to promote co-investment. The role of local government to facilitate stakeholders and intermediate is crucial to the success of the co-investment scheme. At the moment, we observe that the understanding and capacity of local government to intermediate, at least in the planning and monitoring/evaluation phase, is limited.

The implementation of a co-investment scheme requires smallholders to be able to contribute and get involved in the schemes. We see the potential of tree-based agriculture to improve livelihoods and the environmental condition of the landscapes, both in the watershed and the coastal area. However, the knowledge and ability of the smallholders to conduct tree-based farm management is still limited. Building the capacity of the female and male smallholders to develop and manage their tree-based farms as well as their awareness on the environmental consequences of their activities are challenges that need to be overcome in the implementation of the co-investment scheme.

5.3 Potential co-investment schemes

Given the challenges of PES development in Buol, a co-investment scheme in environmental stewardship (CIS) focusing on integrating natural, human, and social capital to improve the natural and financial capital of service providers is deemed to be most appropriate (van Noordwijk and Leimona, 2010).

We listed the potential co-investment schemes that can be developed in Buol given the current cultural, economic, and institutional situation. In general, the scheme focuses on restoration by planting trees in the landscape that will enhance and restore the watershed function and biodiversity.

The co-investment schemes involve only the local community and government, as both are ‘institutions’ that has vested interests in managing the landscape.

To ensure sustainability, the proposed schemes in their implementation must be able to include the following:

1. The potential to increase income, such as through improving agricultural management and commodity value chains;
2. Capacity building to improve the awareness of the potential co-investors (local community and government) about sustainable landscape management; and
3. Establishment of a specific forum dedicated to monitoring and evaluating the co-investment scheme, including the provision of technical support to carry out the monitoring and evaluation on the progress of conditionality.

Table 12. Ecosystem services provisioning and their associated providers' and beneficiaries' potential for RES scheme development in Buol district.

No	Ecosystem services	Providers	Beneficiaries	Activities	Scale	Scheme	Co-benefits
1.	Carbon sequestration through increase in tree cover (restoration)	Farmers	<ul style="list-style-type: none"> National and global carbon off-setters 	Enhancement of trees in farmers' private plot	<ul style="list-style-type: none"> Farmers group Community land 	<ul style="list-style-type: none"> Use of public funds as a part of governmental activities to reduce emissions. Voluntary Carbon Mechanism 	Enhancing livelihoods of local farmers through non-timber commodities, or sustainable community-forest management, and increase their capacity to manage their farms
2.	Tree-planting in the river bank and other critical areas	Farmers	<ul style="list-style-type: none"> Local community Local government 	Tree-planting in the river bank and other critical areas	<ul style="list-style-type: none"> Individual plots Farmers group Public land 	Use of public funds as part of governmental activities (District, Provincial or National level)	<ul style="list-style-type: none"> Maintaining water quality in the river/reduce sedimentation Reduce landslides and erosion
3.	Restoration, protecting coastal areas from abrasion	Farmers/ community	<ul style="list-style-type: none"> Local community Local government 	<ul style="list-style-type: none"> Planting mangroves trees Protecting existing mangrove forests 	<ul style="list-style-type: none"> Farmers group Public land 	Use of public funds as part of governmental activities (District, Provincial or National level)	Protecting the biodiversity of mangrove vegetation

5.4 The way forward towards co-investment of ES in Buol

Based on the findings on the landscape's ecosystem services, smallholders' vulnerability, and challenges to develop the co-investment scheme, the Smart Tree-Invest project will apply three measures to prepare the co-investment of ES scheme in Buol.

5.4.1 Establishment of a local multi-stakeholder forum as the intermediary

The establishment of a local multi-stakeholder forum that consists of stakeholders from the various government departments and other actors such as NGOs, the private sector, and academia when available, is crucial to facilitate the co-investment scheme. The multi-stakeholder forum is expected to take the role as an intermediary for the upcoming co-investment scheme, where the forum will bridge the interests of the beneficiaries and smallholders, as well as monitor and evaluate the progress of co-investment activities.

In Buol, the multi-stakeholder forum will facilitate in the watershed landscapes. We understand that the Buol district government is required by national regulation to establish a working group to coordinate the development of watersheds under their supervision. Thus, we will facilitate the establishment of a Watershed Working Group in the district as a potential intermediary in the co-investment of ES.

5.4.2 Building the capacity of local stakeholders to support co-investment schemes

In view of the limited capacity of the local stakeholders (the community and the government, we will build the capacity and awareness of local government and smallholders on the co-investment of ES. The capacity building of the local government will be carried out through the multi-stakeholder forum, and is focused on improving their awareness, understanding, and capability on initiating and facilitating the development of PES/co-investment of ES.

At the village level, capacity building will be carried out in two activities through the tree-based farming management and community-based watershed management. Smart Tree-Invest will facilitate the establishment of tree-farm learning groups, for which farmers will be able to volunteer.

The smallholder tree learning group aims to increase their knowledge on tree-based farming, so they can improve their livelihoods by increasing productivity. Tree seedlings developed through their own nurseries can be used in the upcoming co-investment scheme and provide an additional source of income.

The learning group members will be facilitated and encouraged to develop their own nursery, and trained to manage their own selected tree-based commodities. The progress of the farmer group will not be determined by the project team but rather by the members themselves, depending on how eager they are to carry out the suggested activities.

The smallholders will be involved in community-based watershed monitoring, where they are taught to monitor the condition and compile the data on the river in their village. This activity will also be a part of data gathering for the upcoming hydrological modelling research in Buol.

Community awareness raising about their condition will be conducted through village-level sharing and consultation of preliminary results. Furthermore, as another awareness raising efforts, the community will be engaged in experimental games that simulate the reality of landscape management such as the Land-use Game (Villamor et al 2013). The simulation in the game includes actors and their roles, shocks and responses, and incentives and disincentives that drive decision-making in managing the landscape.

5.4.3 ES providers with the potential co-investors

After the establishment of the forum and capacity building for stakeholders, the stakeholders will be facilitated to plan and develop a contractual agreement in the co-investment scheme. This will include the development of indicators for monitoring and evaluation that reflect the situation on the ground.

The lack of direct beneficiaries of ES in Buol that are capable to provide financial incentives for the ES providers requires the involvement of potential co-investors. We have identified the public funds from the national and district government as a potential funding source to finance the co-investment scheme in the watershed and coastal cluster of Buol. We also explore the possibility of engaging other private-sector players, such as oil palm plantation companies, although the opportunities are few at this stage.

Conclusion

This paper documents the process in preparing the ground for the development of a co-investment scheme for maintaining and enhancing ecosystems services in Buol district. It also provides recommendations for the potential co-investment schemes with regards for the current biophysical, socio-economic and institutional conditions in Buol. The document intends to help local policymakers and practitioners to shape effective policy, improve the management of the landscape surrounding the community, and address the needs and perspectives of the people who depend on the landscape for their livelihoods. The proposed scheme intends to reduce the environmental threats faced by the communities while at the same time improving their livelihoods through the enhancement of existing agricultural systems and/or maintaining existing vegetation in the landscape. Given the lack of external beneficiaries in the provisioning of ecosystem services, a co-investment scheme with local government is deemed most suitable.

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Appendix

Table Appendix 1. Results from the SWOT analysis in the study sites.

A. Strengths

Capital	Score	Upstream	Midstream	Coastal
Natural	4	Fertile Soil	Water availability	Soil type
		Agricultural products	Sand quarry	Coconut plantation product
			Oil palm plantation	
			Forest products	
			Land availability	
	3	Water	Rice field	Landscape beauty
		Sand Quarry	Landscape beauty	Fisheries
		Cocoa plantation product	Fertile Soil	Available Land
		Available Land	Agricultural products	
	2	Fisheries	Livestock	Plantation product
			Gold mine	
			Forest	
	1	Oil palm plantation		Rice field
		Livestock		
		Landscape beauty		
		Gold mine		
		Forest product		
Physical	4	Health facilities	School	
			Irrigation system	
	3	School Generator	Road access	School
			KTM	Health facilities
			Health facilities	
			Dam	
			Agricultural equipment	
	2	Road access	Fresh water system	Port
				Granaries
				Communication lines
Human	4		Non-formal education	
	3	People of productive age	Agricultural extensionist	Non-agricultural knowledge
	2	Non-agricultural knowledge	Non-agricultural knowledge	Mining knowledge
		Agricultural knowledge	Agricultural knowledge	
Financial	4	Group cash	Business capital	Credit access
		Cooperatives		Cooperatives
	3		Credit access	

	2	Credit access Food security	
Social	4	Organized crop planting	Improve groups capacities
	3	Religious group	Religious harmony Female groups
	2	Health cadre Farmers group Ethnic associations	GAPOKTAN activity
	1		Farmers group

B. Weaknesses

Capital	Score	Upstream	Midstream	Coastal
Natural	4	Pests and disease Floods	Riverbank abrasion Floods	Water Pest disease Mangrove Livestock High tide
	3	Undulating topography Riverbank abrasion	Undulating topography	Sand quarry Riverbank abrasion Coastal abrasion
	2	Unpredictable climate Landslide Land conversion	Swamp utilization	
Physical	4	Road access Irrigation system Fresh water system Electricity lines Communication lines	Road access Irrigation system Health facilities Communication lines	School Road access Fishery equipment
	3		Sanitation Fresh water system Electricity lines	Health facilities
	2	School Granaries Agricultural equipment		
	1			Irrigation system
Human	4	Formal education Agricultural knowledge Agricultural extension	Unemployment Medical personnel Formal education Agricultural knowledge	Post-production knowledge Livestock knowledge Habit Fishery knowledge community character Agricultural knowledge

Financial	3	Unemployment Teacher Habit community character Agricultural extensionist	Teacher Community character	
	2	Off-farm employment opportunities	Habit Formal education	
	4	Transportation costs Marketing Cooperatives Business capital	Marketing Cooperatives	Business capital
	3	Credit access Bad credit	Loan sharks Business capital	Cooperatives
	2	Nominal credit	Income Credit access Bad credit	
	4		Group management	
Social	3	Religious facilities Private company employment Improve groups capacities	Youth organization PHBN Good forest governance Inactive PLL Farmers group coordination	Communication between village official and community
	2	Farmers group coordination Communication between village official and community		
	1			Female group

C. Opportunities

Capital	Score	Upstream	Midstream	Coastal
Natural	4	Nucleus estate oil palm Livestock Agriculture development	Nucleus estate oil palm Tourism	Developing better tree-based systems
	3	Sand quarry Forest products	Tree farm Rice producer of Buol Community forest scheme Agriculture development	Tourism Agriculture development
	2	Tree farm Patchouli Fisheries	Sand quarry Fisheries	
	1	Tourism Gold mine		Sea product Manure Mangrove

Physical	4	Agropolitan Hydro-electric power	Fish Market
	3		Irrigation
	1	Hydro-electric power	Port
Human			
Financial	4	Available Land	Fisherman cooperatives
	1	Small business	
Social	4	Religious harmony	
	2	Food sovereignty	Logging permit

D. Threats

Capital	Score	Upstream	Midstream	Coastal
Natural	4	Natural disaster Crop failure	Illegal logging	Natural disaster Crop failure Coastal abrasion
	3	Pest disease Floods	Natural disaster	Climate change
	2	Land is getting scarce	Pest disease	
Physical	4	Transportation facilities	Upstream oil palm company	
	1		Company vehicle	
Human	3	Unemployment		
Financial	4	Unstable price Outsider product	Outsider product	Increasing fuel price
	3		Loan sharks Bad investors	
	2	Loan sharks	Unstable price	
Social	4	Crimes	Crimes Alcohol and drugs	Alcohol and drugs School drop-outs

Table Appendix 3. The main environmental and economic issues in the watershed and coastal areas of Buol, based on a FGD with the local government.

A. Coastal areas

Rank	Problem	Causes	Ideal condition	Efforts to solve problems	Barriers to solve problems	Ideal effort that should have been conducted	Barriers to conduct ideal efforts
1	Mangrove deforestation	<ul style="list-style-type: none"> Logging for firewood and building material Land conversion to settlement and fishpond 	<ul style="list-style-type: none"> Mangrove replanting Mangrove as recreation area District regulation to protect mangrove area 	<ul style="list-style-type: none"> Raising public awareness about mangroves by Forestry agency and Environmental District Agency Mangrove replanting by Forestry agency and Environmental District Agency 	<ol style="list-style-type: none"> Advisor's operational cost to go to village Unsustainable of monitoring and evaluation activity Lack of public awareness and participation The difficulty of finding a suitable seedling The seeds that have been planted are washed away by the waves or eaten by cattle 	<ol style="list-style-type: none"> Develop additional value of mangrove area, such as eco-tourism, refined product from mangroves and carp aquaculture Clarify the regulation and the zoning for mangrove protection area Develop more detailed mangrove area database at the district level 	<ol style="list-style-type: none"> Human resources lack information and experience related to mangrove conservation There is no investor to develop mangrove area Lack of community awareness and participation Advocacy of local governments that are still weak Local budget allocation for environment is still low
2	Coastal abrasion	<ul style="list-style-type: none"> Global warming (increasing of sea level, the waves are getting stronger) Sand and coral mining Mangrove deforestation 	<ul style="list-style-type: none"> Replanting mangroves in critical areas Preventing and controlling coastal abrasion 	<ol style="list-style-type: none"> Physical: build coastal embankment and wave breaker (from BPBD and PU incidental budget) Replanting mangroves Relocating settlements where the abrasion occurs often (by social agency and spatial planning and housing agency) Restriction of sand mining (Regent Circular letter, 2013) 	<ol style="list-style-type: none"> Limited budget Refers to issue number 1 Local communities are reluctant to be relocated There is no alternative income for sand miners 	<ol style="list-style-type: none"> Converting sand mining area into tourism zones Encourage sand miners to become fishermen Designate specific areas for sand mining at Buol district Build offshore island/rock to break waves Increase coral reefs for home of fish, which also increases economic benefit 	<ol style="list-style-type: none"> Community desires to change its livelihood in the coastal area Budget for ideal effort number 2–5 RDTR is arranged but has not been legalized by DPRD

3	Poverty	<ol style="list-style-type: none"> 1. Quality of human resources is low (attitudes, motivation, skills) 2. Low income 3. Local communities have limited access to capital 4. Old equipment for farming and fishery 5. Fishing has become more difficult because the location is getting tougher to get to 6. Fishery institutions are weaker than farming institutions 7. Local communities do not focus on one commodity (they are farmers, fishermen and also workers) 8. Having a large family 9. Women's role in family finance is limited 10. Old coconut plantation in coastal area 	<ol style="list-style-type: none"> 1. Having good-quality of human resources 2. Local community has high income 3. Good spatial planning for settlements 4. Having modern fishing equipment 5. Local communities focus on one commodity 6. Having women empowerment and family 7. KB 8. Replanting old coconut plantations in coastal areas 	<ol style="list-style-type: none"> 1. Community empowerment (by BPMD) 2. Provide fishing equipment (by Marine and Fisheries agency) 3. Supporting business capital (fishery-PUMP, agriculture-PUAP, by Marine and fisheries agency, PNPM) 4. Training for fishery processing (by BPMD) 5. Establishing school of fishery at high school level 	<ul style="list-style-type: none"> - Budget allocation for community empowerment is still limited - Lack of programme coordination and integration among sectors in coastal areas - Human resource and space for women is limited (empowerment activity is dominated by men) 	<ul style="list-style-type: none"> - Previous optimization efforts - Provide scholarships from the Faculty of Marine and Fisheries for children who live in coastal areas 	<ul style="list-style-type: none"> - Local government has limited budget - Human resources and motivation of local communities is low
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B. Watershed areas

No	Problems	Causes	Ideal condition	Previous efforts	Barriers	Ideal efforts that should have been done)	Barriers to doing ideal efforts
1	Land use/cover change	<ol style="list-style-type: none"> 1. Inadequate irrigation systems, so that a lot of seasonal crop areas are converted into plantations 2. The issuance of concessions or the changes of regional status 3. Decreasing of productive land because of population growth 4. Large-scale land clearing because of investment 	Land use according to its suitability, allocation, and carrying capacity	<ol style="list-style-type: none"> 1. KLHS (Strategic environmental assessment/Kajian Lingkungan Hidup Strategis) (by BLH, 2013) 2. Arrange RTRW (by Spatial planning agency, 2012) 3. Arrange commodity zoning (by agriculture agency, 2005) 4. Moratorium for land clearing for oil palm (by regent, 2012) 5. BKPRD (Badan Koordinasi Penataan Ruang Daerah/Coordinating Bureau for Land Use Planning)/Provincial Development planning Bureau/2013 6. RPJMD (medium-term local development plan/Rencana Pembangunan Jangka Menengah Daerah) (The result from RTRW. Local government together with experts) 	<ol style="list-style-type: none"> 1. Lack of coordination among sectors 2. Human resources does not understand documents that have been prepared 3. The budget leads to certain allocation/there is budget limitation 4. There is no clear agreement about the boundaries 	<ol style="list-style-type: none"> 1. Inviting investors for better implementation 2. Wider socialization of plans and efforts 3. P3 together with private company provide local infrastructure 4. Make controlling function stronger 5. Strengthening control function to optimize the actual effort 	<ol style="list-style-type: none"> 1. Lack of stakeholder commitment (the main barriers) 2. Lack of rewards and punishments 3. Lack of supervision
2	Sedimentation, river abrasion and erosion	<ol style="list-style-type: none"> 1. Illegal logging, that will increase runoff and sedimentation 2. Shifting cultivation 	Decreasing sedimentation rate to set threshold value	<ol style="list-style-type: none"> 1. Land and forest rehabilitation (by Forestry agency, 2000–now) 2. Make master plan for land and forest rehabilitation (by 	<ol style="list-style-type: none"> 1. Budget limitation 2. Lack of stakeholder commitment 3. Lack of human resources and local 	<ol style="list-style-type: none"> 1. Riverbank rehabilitation using bamboo and sago 2. Relocation of settlements along the riverbank 	<ol style="list-style-type: none"> 1. Lack of stakeholder commitment (the main barrier) 2. Lack of rewards and punishments

		<ol style="list-style-type: none"> 3. Mining 4. Large-scale land clearing 5. Road and infrastructure construction 		<ol style="list-style-type: none"> Forestry agency and university, 2001) 3. Normalization and straightening river (by local government, private company, PU/DAS Buol) 4. RPHJP (Long-term forest management planning/Perencanaa pengelolaan Hutan Jangka Panjang) 5. Make gabion and plaster (by BLH and PU) 6. Construction of Checked dam, infiltration well and weirs 	community participation	<ol style="list-style-type: none"> 3. Community empowerment and human resource capacity building 	<ol style="list-style-type: none"> 3. Lack of supervision and monitoring
3	The stakeholder role is not optimal (Stakeholder: local community, NGO, local government, public figure)	<ol style="list-style-type: none"> 1. CSR has not grown (from private stakeholder) So there is no CSR advisory to local community 2. Cross-sectoral coordination is not maximized for all purposes (lack of transparency) 3. Lack of human resource quality (knowledge) because lack of information 4. Lack of socialization of related regulation 	All stakeholders act according to their role (For example local government carried out their mandate, NGO/LSM give supervision and monitoring and local community follow the given regulation)	<ol style="list-style-type: none"> 1. Training for all stakeholders (ex: riverbank rehabilitation training) 2. Establish coordination among stakeholder (ex: BKPRD) 3. Synergize the programme among local government and agencies (Ex: Mangrove rehabilitation needs contribution from several agencies so there is no overlap) 	<ol style="list-style-type: none"> 1. The coordination is not ideal 2. Lack of human resources 3. Limited budget 	<ol style="list-style-type: none"> 1. Local government facilitate the coordination between stakeholders 2. Political education at the community level 3. Establish forums (Ex: watershed forum) 	<ol style="list-style-type: none"> 1. Lack of stakeholder commitment (the main barriers) 2. Lack of rewards and punishments 3. Lack of supervision and monitoring

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